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Green Windows of Opportunity: Catching Up in Green Value Chains

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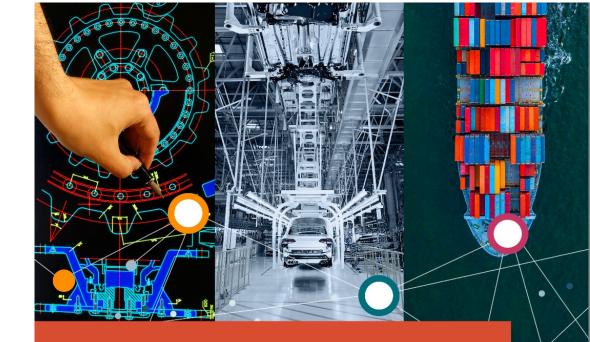


TECHNOLOGY AND INNOVATION REPORT 2023

Opening green windows Technological opportunities for a low-carbon world







GLOBAL VALUE CHAIN DEVELOPMENT REPORT 2021 BEYOND PRODUCTION

NOVEMBER 2021



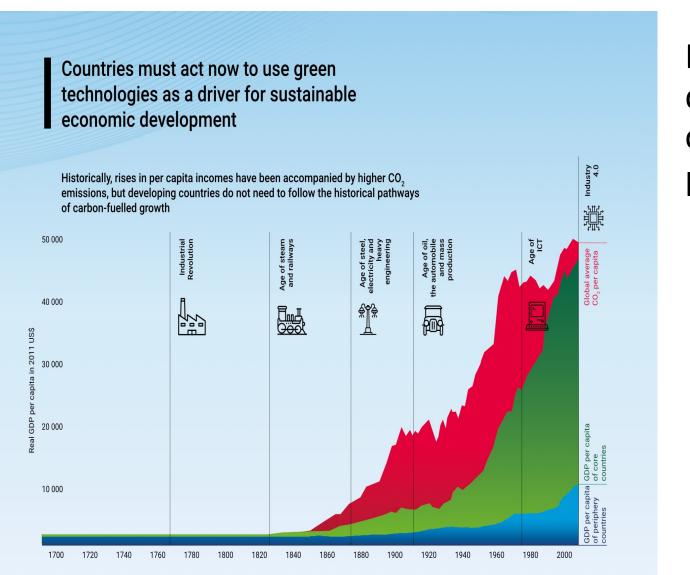






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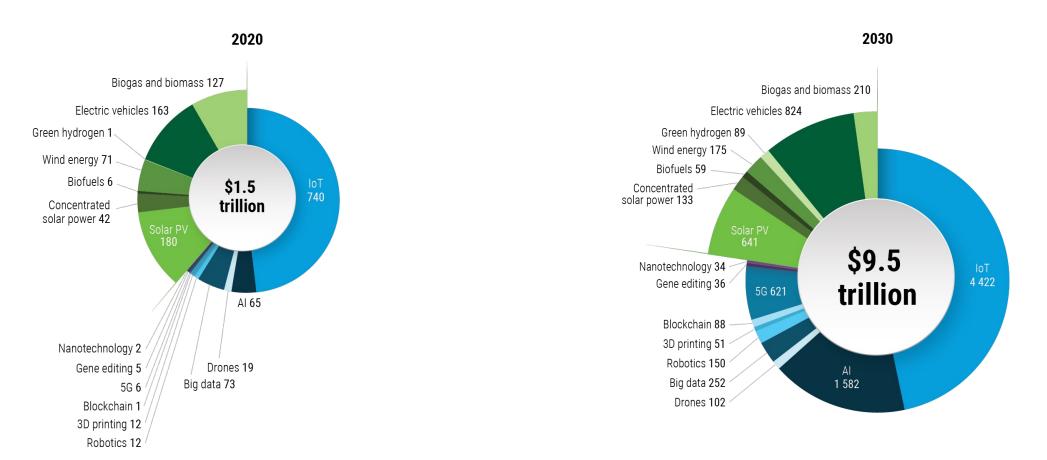
Latecomer countries must catch the green technological revolution early



Latecomers should from the outset develop differently rather than catch up along established pathways

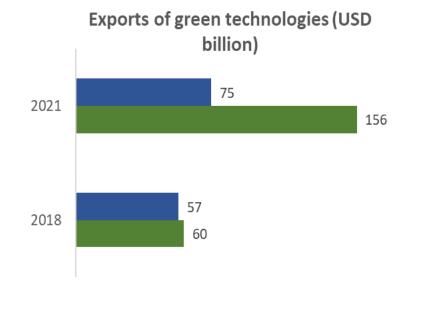
Grow first and clean up later models are not viable!

There are enormous opportunities in the development of green frontier technologies



Market size estimates of frontier technologies, \$ billion

But so far, developed economies are seizing most of the opportunities



Top green frontier technology providers

Biofuels	Wind energy	Green hydrogen	Electric vehicles	Concentrated solar power	Biogas and biomass
Archer Daniels Midland	GE Power	Siemens Energy	Tesla	Abengoa Solar	Future Biogas
ALTEN Group	Mitsubishi Heavy Industries	Linde	Ford	Iberolica Group	Air Liquide
Louis Dreyfus	ABB	Toshiba Energy	Hyundai	ENGIE	PlanET Biogas Global
Brasil Bio Fuels	Siemens Gamesa Renewable Energy	Air Liquide	Chevrolet	NextEra Energy Resources	Ameresco
BIOX Corp	Goldwind	Nel ASA	BYD	BrightSource Energy	Quantum Green
Renewable Energy Group	Enercon	Air Products and Chemi- cals	Volkswagen		Envitech Biogas
Wilmar international		Guangdong Nation-Synergy Hydro- gen Power Technologies	Renault-Nissan- Mitsubishi Alliance		Weltec Biopower

Source: UNCTAD based on various sources.

Developing countries

Notes: American companies in dark blue, Chinese companies in orange, others from developed economies in light blue and developing economies in yellow.

To harness the full potential of green frontier technologies, developing countries have to move fast.

Developing countries need to address the following questions

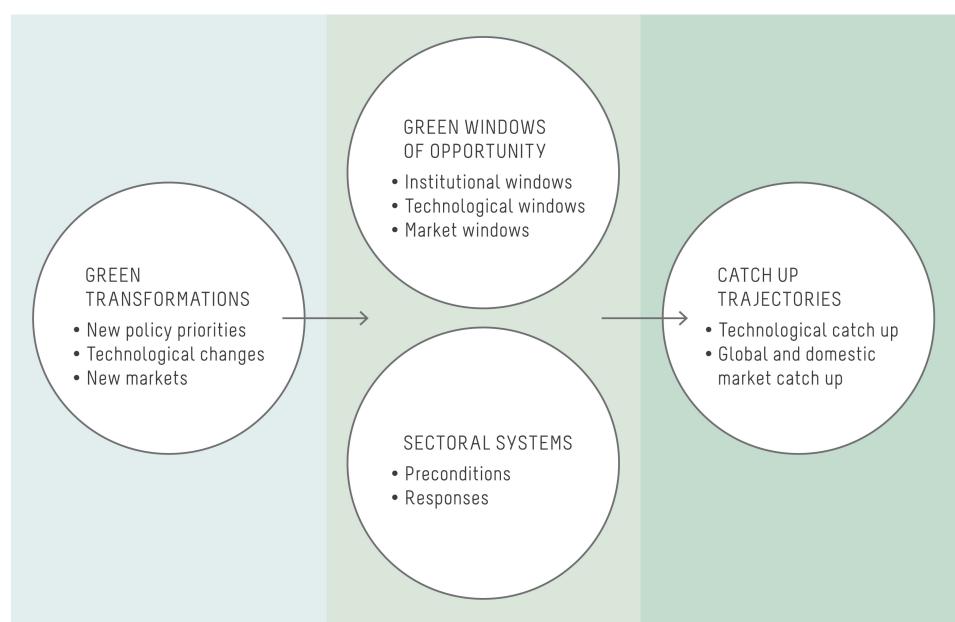
Does the green economy offer opportunities for latecomer catch-up?

What characterizes the capacity to seize these opportunities?

- What is the role of innovation systems to increase the green innovative capabilities?
- What are the prospects for joining green GVCs and upgrading within them?

What policy options can support the efforts to take advantage of GWOs?

The GWO framework



What is different in the green techno-economic paradigm

Catching up with green innovation

Experimentation

Higher degree of experimentation and novelty: Limited opportunities for a path-following catch-up Ö

Public goods Driven by social value and the provision of climate-related public goods **Directed development** Social drive implies directed development: High levels of policy

Global agendas Influenced by global agendas

Source: UNCTAD.

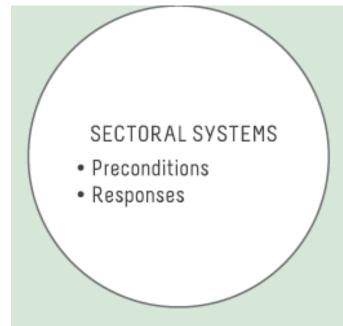
Green windows of opportunity

- <u>GWO are mainly endogenous</u>, created by governments and influenced by *domestic and global* environmental and industrial policies;
- Examples are:
 - China: 2006 Renewable Energy Promotion Law; Golden Sun Demonstration Program; Ride the Wind Program.
 - Brazil: Sugarcane-based ethanol fuel program.
 - India: 2020 National Electric Mobility Mission Plan.
 - Brazil, Chile, Uruguay, Viet Nam, Turkey, Morocco, Namibia and South Africa: existing or forthcoming green hydrogen national strategies.



Sectoral systems: preconditions & responses

- The ability to take advantage of GWOs in developing countries differs across green technologies and countries.
- To investigate and understand how they differ, we focus on two key components of the sectoral system:
 - the preconditions to take advantage of the opportunity
 - the strategic responses of public and private actors for seizing the GWOs
- Responses to GWOs differ depending on technological maturity and tradability.



The maturity and tradability levels of technologies affect GWOs



(X) Immature technologies require stronger initial conditions in science and R&D

Mature technologies tend to entail more market competition



Tradability involves different dimensions that influence the competitive dynamics and modes of technological learning

Seizing GWOs: four scenarios

Four green window scenarios

Responses	Strong	Weak
Preconditions		
Strong	Scenario 1: Windows open	Scenario 2: Windows to be open
	Solar PV, Biomass, CSP – China	Solar PV – India
	Bioethanol – Brazil	Biogas – Bangladesh
	Hydrogen – Chile (potentially)	CSP – Morocco
		Wind – China
Weak	Scenario 3: Windows within reach	Scenario 4: Windows in the distance
	Biomass – Thailand and Viet Nam	Wind – Kenya
	Hydrogen – Namibia	Bioenergy – Mexico and Pakistan

Scenario 1: Windows open Example: Renewables in China

Preconditions:

- Large internal market,
- Diversified industrial structure
- Well-developed related capabilities

Responses:

- Co-design of environmental and industrial policies
- Diffusion of knowledge among firms and institutions, such as government stimulation of knowledge spillovers with loose enforcement of property rights and diffusion through state-owned design institutes in biomass
- Acquisition of foreign technology through licensing activity and cross-border acquisitions of foreign firms in solar PV and biomass
- Public R&D experimentation in CSP

Scenario 3: Windows within reach Example: Biogas in Thailand

Preconditions:

- Limited initial experience, absence of domestic firms and fragmentation of actors
- Factories (e.g., of casava starch) were not interested to invest in biogas production due to high investment costs
- Pilot projects supplied by foreign firms (no domestic suppliers in the 1990s/2000s)

Responses:

- Proactive strategy of the Minister of Energy to attract private investors to the biogas industry
- Financial subsidies for the construction and design of biogas production plants, tax incentives for firms involved in waste transformation
- Small Power Purchase Tariff program for increasing the proportion of electricity generation from biogas
- Enforcement of an environmental law taxing companies producing pollution
- Support for the strengthening of the sectoral innovation system

GWOs & GVCs

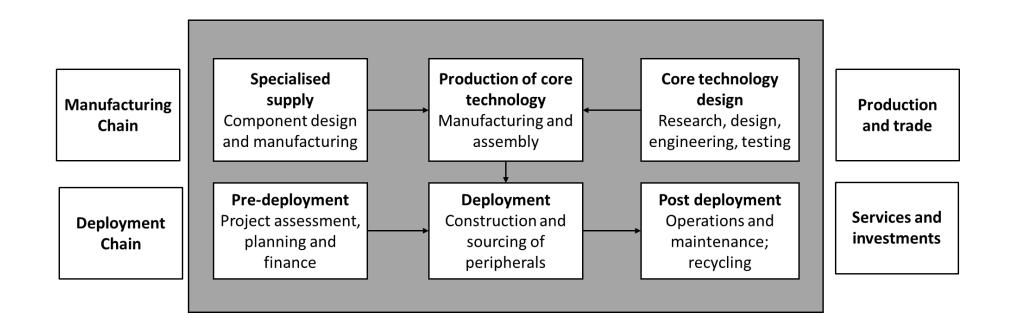
• The scenarios get more complex if we consider that green industries are organized as GVCs. Both preconditions and responses are influenced by GVCs characteristics.

- Many variables to be considered:
 - At GVCs level: governance and upgrading opportunities
 - At industry level: technological maturity and tradability

 To be done.....this is the next step of our research we will develop in a book on Green Windows of Opportunity. Sustainable Global Value Chains and Latecomer Development.

Renewable energy GVCs

- Manufacturing chain: manufacturing of energy-generating equipment. It is led by OEMs and networks of suppliers;
- **Deployment chain**: distribution of renewable energy, i.e. services activities lead by engineering, procurement and construction (EPC) firms.



The main leading actors in the two chains

- **OEMs** are the lead firms in trade-centred global value chains. Manufacturing of core technology is often based in the exporting country (home economy) but may also sometimes be undertaken in the importing country (host economy).
 - The technology provider and its networks of component suppliers manufacture and assembly either offsite (exports) or onsite at the destination (FDI and follow sourcing).
- EPC firms lead the deployment chain by bringing together a range of actors, including financiers and specialised service providers, whose location is typically tied to the site of installation.

Solar PV GVC



Governance

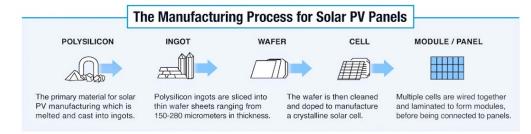
- Low transportation costs, high tradability and standardised products.
- Significant power exerted by lead firms which have traditionally been OEMs.
- Economies of scale are important.

Market-based governance with low switching costs throughout the chain

Upgrading

- China: functional expansion strategy (starting from modules) to gain leadfirm status
- ROW: High entry barriers in the manufacturing chain (e.g., lock-in in India despite NSM)
- Opportunities mainly confined to the deployment chain
- GVC-learning constrained due to market-based governance

Who Controls the Solar Panel Supply Chain?





Wind GVC



Governance

- Top leading companies are Vestas, Siemens-Gamesa (Europe), GE Wind (North America) Goldwind and Envision (China).
- High transportation costs.
- Significant localisation of production in (sizeable) end markets and widespread follow-sourcing there.

Co-existence of modular and relational governance (between project developers, OEMs and suppliers but switching costs are decreasing)

Upgrading

- China: expanding backward from deployment (licenses and foreign suppliers are key)
- India: initially less success with leadfirm strategy (Suzlon)
- Chile: blade production enabled by lead-firm learning (close interaction)
- ROW: mainly simple components such as towers and foundations

Biomass GVC



Governance

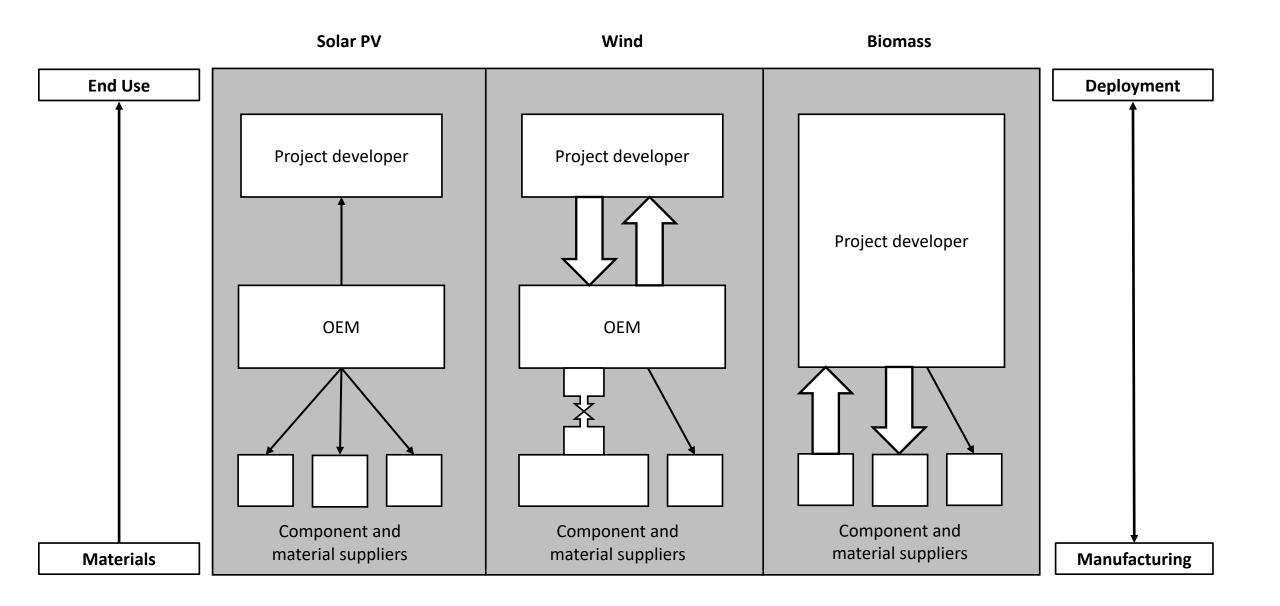
- Very low tradability and integral product architecture.
- Customised solutions depending on feedstock (e.g. cassava or corn residue).
- High importance of design and organisational capabilities.
- Both specialised and generic suppliers.

Vertical governance with integrated EPC lead firms

Upgrading

- China: starting from deployment with firm acquisitions and local diffusion of designs.
- Thailand: feedstock processing firms acquired design capabilities from foreign EPCs and consultants.
- India: Strong indigenous EPC as well as specialised technology suppliers.
- ROW: relatively low entry barriers but tacit knowledge is key.

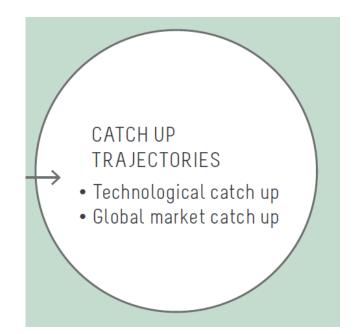
	Solar PV	Wind	Biomass
Governance	Market	Relational/ modular	Vertically integrated
Separation between manufacturing and deployment	High	Medium	Low
Entry barriers in manufacturing	High	Medium	Low
Entry barriers in deployment	Medium	High	
Upgrading opportunities	 Few opportunities in core technology High entry barriers due to economies of scale by incumbents Possibilities in the deployment GVC Opportunities to create manufacturing capabilities in peripheral GVCs such as batteries, inverters, racking solutions etc. 	 Upgrading opportunities in core technology Possibility of moving from domestic market to regional exports of key components High transportation costs combined with standard designs favour local manufacturing of blades and towers Competent domestic EPCs may facilitate domestic sourcing 	 Key opportunities arise from the significant economic activity necessarily tied to the point of end-use Domestic firms involved in feedstock processing may upgrade functionally in the value chain, learning from project participation

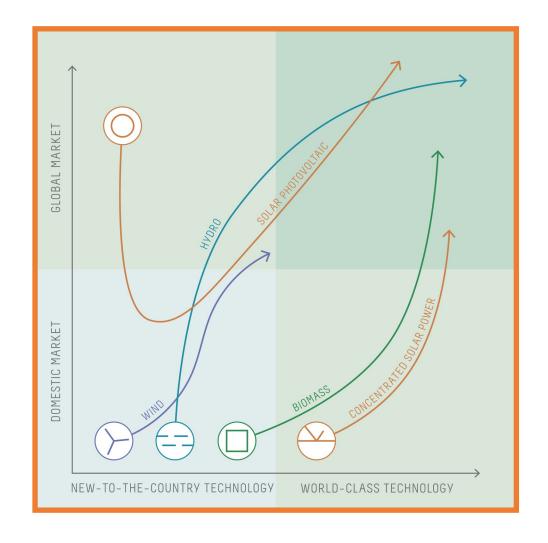


GWOs & GVCs: the complexity

- Many variables to consider:
 - GVCs: governance and upgrading opportunities
 - Industry specificity: technological maturity and tradability
- All these different variables impact on preconditions and responses and influence our scenarios, which become more complex...
- To be done.....

Catch-up trajectories



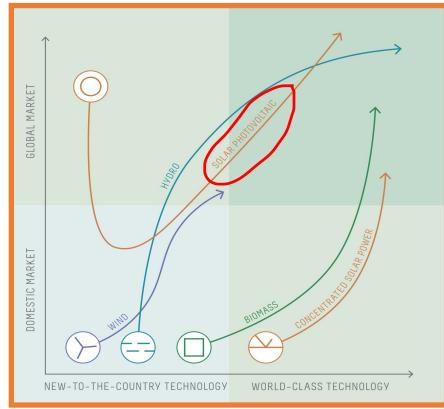


An example: The Chinese Solar PV Industry

From learning from exporting to domestic strengthening and then to global leadership

Chinese Solar PV Industry

- Started in the global market exporting solar panels made with imported technology (learning from export)
- After a fall in global demand, Chinese companies substituted the international demand with domestic demand thanks to the incentives created by public policy
- Huge investments in building domestic technological capacity and domestic capacity in the whole solar value chain
- Chinese companies went back to international markets as technological and market leaders.



Opening green windows

Table 5: Policies for seizing GWOs

Open and augment GWOs	•	Select policy instruments and calibrate the policy design to different local objectives and features Combine relevant policy instruments
	•	Invest in demonstration programs
	•	Support policy interventions with external contributions
	•	Invest in demonstration programs
Assess, address, and	•	Evaluate preconditions
sustain sectoral systems	•	Enable and shape responses
	•	Align environmental and energy, STI and industrial policies
	•	Access external knowledge
	•	Invest in domestic R&D
	•	Build domestic capabilities along the value chain
	•	Invest in human capital
	•	Involvement in international collaboration projects
	•	Diffuse knowledge within the domestic sectoral system

The role of international cooperation

- Consistency between international agreements on trade, intellectual property and climate change is critical for the green technology revolution;
- Trade rules should permit developing countries to protect infant green industries through tariffs, subsidies and public procurement;
- Intellectual property should have greater flexibilities for green technologies in developing countries;
- The financial constraint should be addressed by international cooperation. Resources made available so far have been insufficient.

To seize GWOs strong national and international political will is needed to catch the green technological revolution early.



Lema, R., Fu, X., & Rabellotti, R. (2020). <u>Green windows of opportunity: latecomer</u> <u>development in the age of transformation toward sustainability</u>. *Industrial & Corporate Change*, 29(5).

Lema, R., & Rabellotti, R. (2023). <u>Green windows of opportunity in the Global South</u>. UNCTAD United Nations Conference on Trade and Development.

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